## COMMITTEE SUBSTITUTE

**FOR** 

## H.B. 2968

(BY DELEGATE(S) MR. SPEAKER (MR. ARMSTEAD),
ASHLEY, BATES, PERRY, KESSINGER, HICKS, COOPER, SHOTT,
MCCUSKEY AND ARVON)

(Originating in the House Committee on Finance.)
[February 27, 2015]

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A BILL to amend and reenact §11-3-9 of the Code of West Virginia, 1931, as amended, relating to exempting from property tax certain real properties in this state owned by nonprofit youth organizations and built at a cost of at least \$100 million; specifying restrictions affecting the property; specifying permitted activities; requiring property owner to pay four percent of net revenues from specified uses, operations and activities; specifying how four percent fee is

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administered, specifying how monies derived from four percent fee are distributed; requiring reports; and defining terms.

Be it enacted by the Legislature of West Virginia:

That §11-3-9 of the Code of West Virginia, 1931, as amended, be amended and reenacted to read as follows:

## ARTICLE 3. ASSESSMENTS GENERALLY.

## §11-3-9. Property exempt from taxation.

- 1 (a) All property, real and personal, described in this
- 2 subsection, and to the extent limited by this section, is exempt
- 3 from taxation:
- 4 (1) Property belonging to the United States, other than
- 5 property permitted by the United States to be taxed under state
- 6 law;
- 7 (2) Property belonging exclusively to the state;
- 8 (3) Property belonging exclusively to any county, district,
- 9 city, village or town in this state and used for public purposes;
- 10 (4) Property located in this state belonging to any city, town,
- 11 village, county or any other political subdivision of another state
- 12 and used for public purposes;
- 13 (5) Property used exclusively for divine worship;

- (6) Parsonages and the household goods and furniturepertaining thereto;
- 16 (7) Mortgages, bonds and other evidence of indebtedness in
- 17 the hands of bona fide owners and holders hereafter issued and
- 18 sold by churches and religious societies for the purposes of
- 19 securing money to be used in the erection of church buildings
- 20 used exclusively for divine worship or for the purpose of paying
- 21 indebtedness thereon;
- 22 (8) Cemeteries;
- 23 (9) Property belonging to, or held in trust for, colleges,
- 24 seminaries, academies and free schools, if used for educational,
- 25 literary or scientific purposes, including books, apparatus,
- 26 annuities and furniture;
- 27 (10) Property belonging to, or held in trust for, colleges or
- 28 universities located in West Virginia, or any public or private
- 29 nonprofit foundation or corporation which receives contributions
- 30 exclusively for such college or university, if the property or
- 31 dividends, interest, rents or royalties derived therefrom are used
- 32 or devoted to educational purposes of such college or university;
- 33 (11) Public and family libraries;

- 34 (12) Property used for charitable purposes and not held or
- 35 leased out for profit;
- 36 (13) Property used for the public purposes of distributing
- 37 electricity, water or natural gas or providing sewer service by a
- 38 duly chartered nonprofit corporation when such property is not
- 39 held, leased out or used for profit;
- 40 (14) Property used for area economic development purposes
- 41 by nonprofit corporations when the property is not leased out for
- 42 profit;
- 43 (15) All real estate not exceeding one acre in extent, and the
- 44 buildings on the real estate, used exclusively by any college or
- 45 university society as a literary hall, or as a dormitory or
- 46 clubroom, if not used with a view to profit, including, but not
- 47 limited to, property owned by a fraternity or sorority
- 48 organization affiliated with a university or college or property
- 49 owned by a nonprofit housing corporation or similar entity on
- 50 behalf of a fraternity or sorority organization affiliated with a
- 51 university or college, when the property is used as residential
- 52 accommodations or as a dormitory for members of the
- 53 organization;

- 54 (16) All property belonging to benevolent associations not
- 55 conducted for private profit;
- 56 (17) Property belonging to any public institution for the
- 57 education of the deaf, dumb intellectually disabled or blind or
- any hospital not held or leased out for profit;
- 59 (18) Houses of refuge and mental health facility or
- 60 orphanage;
- 61 (19) Homes for children or for the aged, friendless or infirm
- 62 not conducted for private profit;
- 63 (20) Fire engines and implements for extinguishing fires,
- and property used exclusively for the safekeeping thereof, and
- 65 for the meeting of fire companies;
- 66 (21) All property on hand to be used in the subsistence of
- 67 livestock on hand at the commencement of the assessment year;
- 68 (22) Household goods to the value of \$200, whether or not
- 69 held or used for profit;
- 70 (23) Bank deposits and money;
- 71 (24) Household goods, which for purposes of this section
- means only personal property and household goods commonly

- 73 found within the house and items used to care for the house and
- 74 its surrounding property, when not held or used for profit;
- 75 (25) Personal effects, which for purposes of this section
- 76 means only articles and items of personal property commonly
- 77 worn on or about the human body or carried by a person and
- 78 normally thought to be associated with the person when not held
- 79 or used for profit;
- 80 (26) Dead victuals laid away for family use;
- 81 (27) All property belonging to the state, any county, district,
- 82 city, village, town or other political subdivision or any state
- 83 college or university which is subject to a lease purchase
- 84 agreement and which provides that, during the term of the lease
- 85 purchase agreement, title to the leased property rests in the
- 86 lessee so long as lessee is not in default or shall not have
- 87 terminated the lease as to the property;
- 88 (28) Personal property, including vehicles that qualify for a
- 89 farm use exemption certificate pursuant to section two, article
- 90 three, chapter seventeen-a of this code and livestock, employed
- 91 exclusively in agriculture, as defined in article ten, section one
- 92 of the West Virginia Constitution: *Provided*, That this exemption

93 only applies in the case of such personal property used on a farm 94 or farming operation that annually produces for sale agricultural 95 products, as defined in rules of the Tax Commissioner; and 96 (29) Real property owned by a nonprofit organization whose 97 primary purpose is youth development by means of adventure, 98 educational or recreational activities for young people, which 99 real property contains a facility built with the expenditure of not 100 less than \$100 million that is capable of supporting additional 101 activities within the region or the state and which is leased or 102 used to generate revenue for the nonprofit organization whether 103 or not the property is used by the nonprofit organization for its 104 nonprofit purpose, subject to the requirements, limitations and 105 conditions set forth in subsection (h) of this section; and 106 (29) (30) Any other property or security exempted by any other provision of law. 107 108 (b) Notwithstanding the provisions of subsection (a) of this 109 section, no property is exempt from taxation which has been 110 purchased or procured for the purpose of evading taxation 111 whether temporarily holding the same over the first day of the 112 assessment year or otherwise.

- 113 (c) Real property which is exempt from taxation by
  114 subsection (a) of this section shall be entered upon the assessor's
  115 books, together with the true and actual value thereof, but no
  116 taxes may be levied upon the property or extended upon the
  117 assessor's books.
- 118 (d) Notwithstanding any other provisions of this section, this 119 section does not exempt from taxation any property owned by, 120 or held in trust for, educational, literary, scientific, religious or 121 other charitable corporations or organizations, including any 122 public or private nonprofit foundation or corporation existing for 123 the support of any college or university located in West Virginia, 124 unless such property, or the dividends, interest, rents or royalties 125 derived therefrom, is used primarily and immediately for the 126 purposes of the corporations or organizations.
- 127 (e) The Tax Commissioner shall, by issuance of rules, 128 provide each assessor with guidelines to ensure uniform 129 assessment practices statewide to effect the intent of this section.
- 130 (f) Inasmuch as there is litigation pending regarding 131 application of this section to property held by fraternities and 132 sororities, amendments to this section enacted in the year 1998

- shall apply to all cases and controversies pending on the date of such enactment.
- 135 (g) The amendment to subdivision (27), subsection (a) of 136 this section, passed during the 2005 regular session of the 137 Legislature, shall apply to all applicable lease purchase 138 agreements in existence upon the effective date of the 139 amendment.
- (h) Nonprofit youth organization exemption Limitations,
   Conditions, Collection and administration of four percent fee,
   limitations and distribution of monies.
- 143 (1) The exemption from ad valorem taxation provided 144 pursuant to the provisions of subdivision (29), subsection (a) of 145 this section does not apply to a property owned by a nonprofit 146 organization otherwise qualifying for the exemption but which 147 property or facilities are used for-profit or outside the primary 148 purpose of the owner which result in unrelated business taxable 149 income as defined by Section 512 of the Internal Revenue Code 150 of 1986, as amended, unless the income is generated by an

activity upon which the four percent fee authorized by

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152 subdivision (2) of this section is applied as provided in 153 subdivision (3) of this subsection. 154 (2) The owner of real property exempt from ad valorem taxation under subdivision (29), subsection (a) of this section 155 156 shall pay an amount equal to four percent of the net revenues the 157 owner receives in accordance with this subsection. For purposes of this subsection, "net revenues" means the gross amount 158 159 received by the owner as payment for use of the property or the 160 facilities thereon, less expenses directly incurred in connection 161 with the use for which payment is received, but such expenses 162 may not include any amount or allocation for depreciation or 163 other fixed costs associated with the ownership or operation of 164 the property or facility. 165 (3) Net revenues derived from the following facilities, uses, 166 activities and operations are subject to a fee of four percent of 167 such net revenues: 168 (A) Net revenues derived from the use of lodging and campground facilities by persons participating in meetings and 169 170 multiday spectator sports or multiday recreational, celebratory 171 or ceremonial events held on-site where on-site lodging or

172 camping is offered as part of the program. For purposes of this 173 section the term "meeting" means, and is limited to, a gathering, assembly or conference of two or more persons who have 174 175 deliberately convened at a single specific location at a single 176 specified time and date for a common specific purpose. 177 (B) Net revenues derived from any retail store located at the 178 facility that is open only to those persons who are attending 179 meetings, spectator sports, recreational, celebratory 180 ceremonial events held on-site at the facility. 181 (C) Net revenues derived from operations of gift shops at a welcome or information center located adjacent to a public 182 183 highway operated by the nonprofit organization which is open to 184 the general public. 185 (D) Net revenues derived from the leasing of zip-lines, 186 canopy tours, wheeled sports and climbing facilities used by the 187 general public on a for-profit basis (i) Under a written agreement 188 with a licensed commercial outfitter operating a business 189 utilizing zip-lines, canopy tours, wheeled sports or climbing 190 areas of a similar nature in the same or an adjacent county where 191 the facilities are located; and (ii) When the property or facilities

are used as part of a training or advanced experience offered by 192 193 the licensed commercial outfitter. 194 (E) Net revenues derived from the use or operation of ziplines, canopy tours, wheeled sports facilities or activities, 195 196 climbing facilities or activities and the use or operation of other sporting facilities on the exempt property that are leased on a 197 198 for-profit basis for spectator events, such as concerts, spectator 199 sporting events or exhibitions or similar mass gathering events. 200 (F) Net revenues derived from leases or agreements for use 201 of the property for meetings and mulitday spectator sports or events or multiday recreational, celebratory or ceremonial 202 203 events, held on site. 204 (4) Notwithstanding any other provision of this section to the 205 contrary, programs or activities occuring on the property or its 206 facilities held in conjunction with a government organization or 207 sponsored by other nonprofit organizations serving youth, 208 veterans, military services, public service agencies including, fire, police, emergency and search and rescue services, 209 210 government agencies, schools and universities, health care

providers and similar organizations or groups which are

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212 designed to provide opportunities for learning or training in the 213 areas of leadership, character education, science, technology, engineering, arts and mathematics (STEAM) programs, physical 214 challenges, sustainability, conservation and outdoor learning 215 216 shall be considered a charitable or nonprofit use for the purposes 217 of this section and not subject to the four percent fee. 218 (5) Notwithstanding any other provision of this section to the 219 contrary, activities open to the public through individual visitor 220 passes allowing tours and access to the property and its facilities 221 for the purpose of viewing or participating in demonstrations, 222 programs and facilities providing information and experiences 223 consistent with the owner's nonprofit purposes where zip-lines, 224 canopy tours, wheeled sports or climbing facilities are merely 225 components of the demonstrations, programs and facilities used 226 shall be considered a charitable or nonprofit use for the purposes 227 of this section and not subject to the four percent fee: *Provided*, 228 That such individual visitor passes may not include the rental or 229 use of on-site overnight lodging or camping facilities.

(6) Administration –

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231 (A) The sheriff of the county wherein the majority of the 232 acreage of the property is located as specified in the deed to such 233 property, shall collect, on a monthly basis, all monies derived from the fee of four percent of the net revenues imposed under 234 235 this subsection. 236 (B) The sheriff of the county wherein the majority of the 237 acreage of the property is located as specified in the deed to such 238 property, shall prescribe such forms and schedules as may be necessary for the efficient, accurate, and expeditious payment 239 240 and reporting of the four percent fee specified in this subsection 241 on net revenues. 242 (C) The sheriff of the county wherein the majority of the 243 acreage of the property is located as specified in the deed to such 244 property, shall administer the fee imposed under this subsection, 245 including refunds and adjustments. 246 (D) Payment, administration and compliance of fee payers 247 and administrators shall be subject to audit by the Office of 248 Chief Inspector. 249 (E) All monies so collected, net of refunds and adjustments, 250 shall be paid into a special account in the State Treasury, which

251 is hereby created, and the amount thereof shall be distributed and 252 paid annually, by the State Treasurer, on October 1 of each year, into the funds and to the distributees specified in subdivision (7) 253 254 of this subsection in the amounts specified therein. 255 (7) Distribution – 256 (A) One percent of monies so collected, net of refunds and 257 adjustments, shall be paid annually to the Tourism Promotion 258 Fund established pursuant to section twelve, article two, chapter 259 five-b of this code. 260 (B) One percent of monies so collected, net of refunds and adjustments, shall be paid annually to the sheriff of the county 261 262 where the property is located which, but for the exemption 263 provided in subdivision (29), subsection (a) of this section, 264 would be entitled to receive ad valorem taxes on the property. 265 The sheriff shall treat all such payments in the same manner as 266 payments in lieu of taxes, and such payments are subject to the 267 adjustment mandated under section twelve, article nine-a, 268 chapter eighteen of this code. For properties located in more than 269 one county, the amount paid to the sheriff of the county shall be 270 in proportion to the total number of acres located in each county

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271 at the close of the fiscal year, as specified in the deed to such 272 property. 273 (C) Two percent of monies so collected, net of refunds and 274 adjustments, shall be divided equally and paid annually into 275 separate accounts established and maintained by the sheriffs of 276 the county or counties wherein the property is located and the 277 sheriffs of any other county that is within the jurisdiction of the 278 same economic development authority as the county or counties 279 wherein the property is located to be used solely for the 280 establishment and delivery of a science, technology, engineering, 281 art and math (STEAM) program in conjunction with the owner 282 of the exempt property. The funds shall be divided equally for 283 use in each county and the programs must be approved by the respective county superintendents of schools. Expenditures from 284 285 the accounts shall be authorized by the county superintendent of 286 schools. 287 (8) If lodging is furnished as part of a retreat, meeting, or multiday spectator sport or event being held on-site wherein on-288 289 site lodging or camping is offered as part of the program, any

applicable hotel occupancy tax and state and local consumers

291 sales and service tax and use tax shall be paid based upon the 292 actual location of such lodging. 293 (9) If merchants are allowed to do business on the property, 294 the owner or lessee of the property shall offer space to local 295 merchants on terms at least as favorable as are offered to other 296 merchants. 297 (10) For the purposes of this subsection, owner includes the 298 owner holding record title to the property and its affiliates to the 299 extent they are commonly owned, controlled or have the power 300 to appoint the governing body of the affiliate. 301 (11) The Tourism Commission shall include in its annual 302 report submitted to the Governor and the Legislature a summary 303 of funds paid into the Tourism Promotion Fund and recommen-304 dations pertaining to the administration of this section. 305 (12) This subsection may not be construed to prohibit the 306 owner of property otherwise subject to this section from having 307 portions of the property severed from the remainder of the property, assessed and taxed as if nonexempt and thereafter 308 conducting business on such property the same as any other 309 310 nonexempt property.